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Risk Management & Safety Asia Pacific Conference

Risk, is there no Reward?

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Contents & Structure

Definitions



- The Legal Requirements
- International & European Standards
- The Evolution of CENELEC Standards
- Safety Approval Principles
- A Critique of the Current Approaches
- A New Paradigm
- The Way Forward





Key Definitions



Definitions - 1

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Hazard

A dangerous event, act or state which in the absence of adequate detection, mitigation or control would result in an accident



Loss

Physical Harm to people, Detriment to a Business or Damage to the Natural Habitat or a combination of



Risk

A forecast for a Future Accident or Loss

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Reward

A forecast for a Future Accident or Loss avoided/prevented

Assurance

Increasing Confidence and Certainty



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Definitions - 2





Freedom of people from Harm



System

An inter-related set of Parts / Elements Working to generate a Desired Output



Systems Safety

The Art, Science and Technology of ensuring that a System does not lead to Unacceptable Levels of Harm to people







Principle :

- Fundamental Truth or proposition on which many others depend
- A Fundamental Assumption forming the basis of a chain of reason



Systems Safety Concepts



Systems Assurance

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<u>Principles :</u>

- Identify What May <u>Foreseeably</u> Go Wrong
- Identify Measures to; Eliminate, Reduce, Mitigate or Control the Significant Risks
- Identify Key Opportunities and Exploit these
- Plan and Implement the Cost Effective Measures, Monitor and Review Assumptions & Performance
- Ensure Sufficient & Competent Organisation
- Develop Contingency Measures to limit Losses when All Else Fails

Facets of Performance



Functional/Technical
Commercial
Environmental
Integrity (RAM)
Safety & Security
Quality &
Perceived Value



European & International Safety Standards



Safety Standards - International

IEC 61508, E/E/PES Functional Safety

Comprises 7 Key Parts
 1 - General Requirements
 2 - Requirements for E/E/PES
 3 - Software Requirements
 4 - Definitions and Abbreviations
 5 - Examples of Methods for SIL Allocation
 6 - Guidelines on Application
 7 - Bibliography



CENELEC Standards - 1



EN50126 (IEC62278)

Railway Applications - Reliability, Availability, Maintainability and Safety

♦ EN50128 (IEC62279)

Railway Applications – Communications, Signalling & Processing Systems, Software for Railway Control & Protection

♦ EN50129

Railway Applications - Safety Related Electronic Systems for Signalling



EN50126 – System Life Cycle

1. Concept

- 2. System Definition and Application Conditions
- 3. Risk Analysis
- 4. System Requirements
- 5. Apportionment of System Requirements
- 6. Design and Implementation
- 7. Manufacture
- 8. Installation
- 9. System Validation (Including Safety Acceptance and Commissioning)
- **10.** System Acceptance
- **11.** Operation and Maintenance
- **12.** Performance Monitoring
- 13. Modification and Retrofit
- 14. De-commissioning and Disposal

Current Standards Developments - 1

EN50126 Activities

- ♦ A Working Group WG8 set up Dec. 2002
- Aimed at developing guidance for application
- Three areas being addressed
 - Requirements & Apportionment
 - Modelling & Assessment
 - Compliance & Certification

TC9XA – WG8 Structure

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WP1: Leader Richard Imhoff

- Items in the WP 4, 5 & 6
- Members: Wouter (BE), Dupoux (FR), Reif (DE), Carpignano (IT), Impallomeni (IT)

WP2: Leader Ali Hessami

- Items in the WP 1, 2, 7 & 9
- Members: Møller (DK), Garnier (FR), Shult (DE), Sundvall (SE), Halbritter

WP3: Leader Gunhild Halvosrud

- Items in the WP 3 & 8
- Members: Alran (FR), Foschi (IT), de Graaf (NL), Kwasnicki (CH)

Current Standards Developments - 2

EN50129 Activities

- A Working Group WGA2-3 set up Nov. 2003
- Mainly aimed at developing process for Cross-Acceptance
- Held many sessions with 3 workpackages
 - WP1- Cross Acceptance Process
 - WP2 Technical Safety Report
 - WP3 General Guidance of Qualitative vs Quantitative etc.
- Developing general guidance on 129 Application areas

Current Standards Developments - 3

EN50128 Activities

- A Working Group WGA11 set up by SC9XA June 2005
- Mainly aimed at Review & Update
- Convenor Ali Hessami/UK
- Planned to Hold Preliminary Session in Q4 2005
- Developing general guidance on 128 Application areas

EU regulatory structure

Defining the responsibilities of the actors

- Infrastructure managers
- Railway undertakings
- Establishing National Authorities for regulation and supervision of safety
- Migration strategy for safety rules

EU - A Common Approach

New provisions for safety certification

- a Community valid part
- a National part
- Requirements on Safety Management Systems
 - Article 9 of Safety Directive
 - Future European standard on railway SMS?
- Common Safety Targets (CST),
 Common Safety Methods (CSM)
- Common Safety Indicators (CSI)

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EU - Safety Performance

CST and CSM gradually introduced to ensure;

- a high level of safety is maintained
- when & where necessary and reasonably practicable, improved.
- They should provide tools for
 - assessment of the safety level &
 - the performance of the operators

Focus at European level & Member States

Safety Principles & Compliance

Compliance Frameworks - UK

ALARP – Basic Premise

- The upper risk domain where mitigation actions <u>must</u> be taken.
- The middle risk domain where mitigation actions are <u>evaluated</u> using

cost/benefit analyses with a view to reduce or maintain risk levels.

The lower risk domain where the risks are <u>accepted</u> with no further

reduction required other than maintaining risk levels.

The Concept of Gross-disproportionality for justification

Compliance Frameworks - France

GAME – Basic Premise

- The system under consideration can be compared to an equivalent reference system.
- A clear system boundary can be defined for both new and reference system.
- The properties relevant to the risks considered are known for both the new as for the reference system.
- Any differences in properties need to be compensated for in the setting of risk targets or demonstration of compliance.

Compliance Frameworks - Germany ATKINS

MEM – Basic Premise

In the range 5 - 15 years the natural death rate (Rm) reaches a minimum for individuals:

Rm = 2 * 10⁻⁴ fatalities/person*year

- Additional overall hazard death rate caused by technical systems (Rt) shall not exceed this limit
- Each single system shall not contribute more than 5%
- Each individual is endangered by n different technical systems in parallel; the assumption in the MEM principle is: $n \le 20$
- A single technical system shall not lead to a risk of fatality (R) of a single person with a rate of:
 - $R \le 10^{-5}$ fatality/person*year
- A railway system can be considered as such a technical system.

MEM – Considerations

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1) Consideration of correct duration time

Exposure time to each possible hazard in reality.

2) Consideration of correct number of persons

- For each hazard the number of persons exposed
- 3) Consideration of correct number of fatalities
 - All fatalities arising from accident/incidents of the system

MEM – Differential Risk Aversion

Safety Principles A Critique

ALARP, MEM ?

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A Critique

- Focused on Risk
- Adversarial only Degrees of Guilt
- Non-Systemic with Application Difficulties
- Not based on Fair Balance of Good & Harm
- Blindly Adopted & Followed by others
- Misapplied by Many
- Often Employed as an Excuse for Inaction
- Misunderstood/Abused in IEC & CENELEC in Mat
- Cost used as the Key Measure of Sacrifice

A New Paradigm ?

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General Characteristics

- Systemic & Holistic
- Fair Balance of Impact
- Clarity of Satisfaction Criteria
- Empathic with Ease of Application
- An Advanced Framework for Assessment
- Requires A Responsive SMS
- Overhaul of the Legal Framework ?
- Better Assessment of a Reference System
- Are we Up for it?

Safety Cases

EN50129 Requirements

Conditions for Safety Acceptance & Approval:

A Safety Case comprising

- System Definition & Scope
- Evidence of Quality Management
- Evidence of Safety Management
- Evidence of Functional and Technical Safety
- Supporting Safety Cases
- Conclusions

Safety Acceptance & Approval

Safety Principles A New Approach ?

Safety – A New Paradigm

Basic Premise

- Most Endeavours are Purposeful
- Majority aim for betterment
- Could introduce new Hazards
- Safety Approach fundamentally Adversarial
- Most Products & Systems Improve Aspects of Performance
- Need a New Balanced Approach to Safety

Risks or Rewards ?

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A New Paradigm is Called for

- Improving Safety Approvals
- Enhancing Consistency of Approach
- Establishing Beneficial & Detrimental Facets
- Forecasting a Total Behavioural Risk Profile

Risk & Reward Analysis (RaRA)

RaRA Approach

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Define the product, system

- Identify Problems associated with its application
 Derive Safety Hazards arising from the Problems
 Assess the risks from Hazards
- Identify the Benefits associated with its Application
- Derive Safety Opportunities arising from the Benefits
- Assess the Rewards from Opportunities
- Assess total Risk and Reward contributions
 Establish the Total Profile

RaRA Constituents - 1

RaRA Constituents - 2

Applied to two Difficult Problems

Safety Acceptance of a new Signal Head

Safety Argumentation of Axle Counters

RaRA Case Study

Axle Counters vs Track-Circuits – Options

- Full scale and independent study of Track-circuit and Axle Counter safety performance to contrast the risk profiles
- Differential and full safety study of the Axle Counters risks and rewards baselined against Track-circuits
- Detailed scrutiny of the loss of broken rail detection issue in the project

RaRA Process Applied

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The plan for the study comprises three key stages;

- Identification/review of the Problems and associated hazards
- Identification of the Beneficial aspects and associated Opportunities
- Qualitative yet numerical evaluation of the Hazards and Opportunities based on expert judgement

RaRA – Problem Definition & Scoping

AXC classes of Problems Compared with Traditional TC

- *Ref Description* Discontinuous train detection
- **P1**

Increase fixture of axle

P2 counter heads to the line

Possession spanning

- P... across TC and AXC sections Losing potential
- P18 detection of major arcing

Observations

Track circuits are designed to continuously detect the presence of a train throughout its transition through the track section. In contrast Axle Counters merely detect the train entering and leaving the track section.

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The additional need to drill the rail to affix the axle counter heads to it. This is countered to an extent by the removal of the need to make track circuit connections to the rail. See benefit B14 There may be additional risk associated with the management of possessions which span the interface between track circuited and axle counter sections of line.

There is a potential for gross traction arcing to be detected by track circuits by the rupturing of track circuit fuses etc. This feature is lost when axle counters are introduced.

RaRA – Hazard Identification

Axle Counter Problems potentially causing Safety Hazards

Item	Ranking	Ref.	Cause/Scenario	Hazard
1	Μ	P1/H1	Train derailed and wreckage fouls the adjacent line, in a manner which would have caused a TC to operate WSE occurs (The differential bazard	Obstruction not detected
2	Μ	P1/H2	is that the WSF may be present for longer, as it does not have a tendency to self rectify as in the case of Track circuits)	Section shown clear when occupied for longer due to WSF of AXC.
	L	P17/H1	Different procedures for AXC and TC (Ranked "L" on the basis of likely familiarity of staff with locality)	Some one not realising correct procedure, more staff present at track side to correct the error. (exposed to possibility of failure of protection)

RaRA Benefits Definition

Axle Counter Beneficial Features

- Ref Description
 - **B1** Increased reliability
 - **B2** Removed IBJ

Observations

There is an expectation that axle counters will prove to be significantly more reliable than track circuits

The elimination of track circuits will enable the removal of insulated block joints, which are an inherent weakness in the structure of the rail.

With track circuits, rail breaks in combination with other failures can cause wrong side track circuit failures.

... Rail break will not cause WSF

AXC Features Differentially Contributing to Safety

Item	Ranking	Ref.	Cause	Opportunity
1	Η	B1/O	Fewer failures of AXC,	Less human error through hand-signalling
		1	resulting in less degraded mode of signalling	etc., security of interlocking preserved at all times
2	Η	B1/O	Fewer failures of AXC	Fewer staff at track side fault finding, and
		2		hence less red zone working (exposed to possibility of failure of protection)
•••	L	B20 /	Parallel bonding	Preserve the integrity of interlocking
		01		system
29	-	B21/ O1	Short physical length of a scheme	Greater design flexibility

RaRA – AXC Risk & Rewards

Assess Risks arising from Hazards

Assess Rewards arising from Opportunities

Determine the net Balance

Present an Objective case for Decision Support

The Way Forward

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- Adopt a Systemic Perspective
- Go beyond Cause and Consequence
- Ensure Whole Life-cycle is Addressed
- Exploit Creativity in Tackling Complexity
- Address Risks & Rewards
- Employ an Objective Framework
- Make Informed Decisions on Performance
- Deploy Opportunities for Enhancements

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